#### IN THE CIRCUIT COURT OF JEFFERSON COUNTY, WEST VIRGINIA

EUGENE CAPRIOTTI, HERBERT JONKERS and LOUIS B. ATHEY,

Petitioners,

v.

TODD BALDAU Serve: 104 East Washington Street Charles Town, West Virginia 25414



Civil Action No. 06-6-372

# Respondent.

#### PETITION PURSUANT TO WEST VIRGINIA CODE SECTION 6-6-7 FOR THE REMOVAL OF TODD BALDAU FROM THE JEFFERSON COUNTY PLANNING COMMISSION

COME NOW, Eugene Capriotti, Herbert Jonkers and Louis B. Athey, by counsel,

James P. Campbell, Esquire and Campbell Miller Zimmerman, P.C., and file the

following Petition pursuant to West Virginia Code Section 6-6-7 for Removal of Todd

Baldau as from the Jefferson County Planning Commission, and state in support thereof as follows:

1. Petitioners, Eugene Capriotti and Louis B. Athey, are residents of Jefferson

County, West Virginia and have verified the allegations of this Petition as required by law.

2. Petitioner, Herbert Jonkers, is a former resident of Jefferson County, West Virginia, and a current resident of Clarke County, Virginia.

CAMPBELL ♦ MILLER ♦ ZIMMERMAN, P.C. Leesburg, Virginia 20176 (703) 771-8344 19 E. Market Street

3. Jonkers has an interest in real property in Jefferson County in his capacity as a Manager of several limited liability companies which own real property in West Virginia. Jonkers also has verified the allegations contained in this Petition.

4. Todd Baldau ("Baldau") is a Member of the Jefferson County Planning Commission having been appointed to the Office of Planning Commissioner in accordance with West Virginia law.

5. Exhibit A attached hereto is a list of fifty (50) or more petitioners who are residents of Jefferson County, West Virginia, who join this Petition for Removal of Baldau as a Jefferson County Planning Commissioner in accordance with the express terms of Section 6-6-7(a)(1) of the West Virginia Code.

6. Exhibit A also contains the signatures of petitioners who are not residents of Jefferson County, West Virginia, but have an interest in real property in Jefferson County. Notwithstanding the foregoing, fifty (50) or more of the individuals executing Exhibit A are, in fact, residents of Jefferson County.

7. Pursuant to Section 6-6-7(c) of the West Virginia Code charges for removal "shall be reduced to writing" in the form of a Petition duly verified by at least one (1) of the persons bringing the same, and shall be entered of record by "the Court, or the judge thereof in vacation, or in the case of any multi-judge circuit, the chief judge thereof, shall without delay forward a copy of the petition to the supreme court of appeals and shall ask for the impaneling or convening of a three-judge court consisting of three circuit judges of the state."

8. Baldau, acting in his capacity as a Member of the Jefferson County Planning Commission, has committed multiple acts of official misconduct, malfeasance in office, incompetence and neglect of duty, each of which is a basis for removal pursuant to Section 6-6-7 of the West Virginia Code, including, but not limited to, the following specific acts:

- Baldau has asserted that he and the Jefferson County Planning
   Commission have discretion to deny subdivision applications
   because they act with discretion, rather than in a ministerial capacity;
   and
- b. Baldau's assertion that the Jefferson County Planning Commission has discretion to deny subdivision applications, even if the same comply with the Jefferson County Subdivision and Zoning Ordinances is embodied as follows (i) his vote to deny the Benview Subdivision application on June 28, 2005 as evidenced in the Minutes of said meeting and the audiotape of proceedings with regard to the same; and (ii) his vote to approve the August 12, 2005 decision of the Planning Commission denying the final plat approval for Benview Subdivision, which decision specifically alleges that the Jefferson County Planning Commission is "not a ministerial body that is required to approve a final plat when all technical requirements and conditions of the Subdivision Ordinance have been met";

- c. Baldau's vote against the approval of the Thorn Hill Subdivision application on December 13, 2005 as evidenced in the Minutes of said meeting and the audiotape of proceedings with regard to the same;
- d. Baldau's approval and consent to the Office of the Jefferson County Prosecuting Attorney in *Thorn Hill v. Jefferson County Planning and Zoning Commission*, Case No. 05-C-372, wherein the Planning Commission asserted to the Circuit Court of Jefferson County that the Planning Commission was not a ministerial body and did not have a responsibility to approve subdivision applications which complied with the Subdivision and Zoning Ordinances, as reflected in the Planning Commission's pleadings and memoranda submitted to the Circuit Court in said proceeding;
  - Baldau voted to deny the Spruce Hill Towns Community Impact
    Statement based on reasons outside the Subdivision Ordinance
    because he asserted that the applicant at CIS had not provided for the
    resolution of concerns not required to be addressed at CIS.
    Specifically, Baldau asserted that the CIS should be denied because
    of (i) social impacts on the demand for emergency services; (ii)
    concerns about electric power surges with Allegheny Power; (iii)
    offsite traffic concerns at the intersection of Huyett Avenue and
    Augestine Avenue; and (iv) storm water control issues;

e.

Baldau has asserted that West Virginia Code Section 8-24-30 grants to the Planning Commission discretion to deny subdivision applications, notwithstanding the fact that Section 8-24-30 has been repealed and that Baldau has been specifically advised of the limited import of Section 8-24-30, in the context of subdivision applications by virtue of the decisions of the West Virginia Supreme Court in Singer v. Davenport, 164 W.Va. 665, 264 S.E.2d 637 (1980) and Kaufman v. Planning and Zoning Commission of the City of Fairmont, 171 W.Va. 174, 298 S.E.2d 148 (1982), specifically as follows: (i) on May 10, 2005, Baldau participated in a public meeting of the Jefferson County Planning Commission wherein Assistant Prosecuting Attorney Greg Jones discussed a May 5, 2005 letter to the Planning Commission advising the same of their responsibilities pursuant to West Virginia Code Section 8-24-30 and the impact of the holdings of *Singer* and *Kaufman*; (ii) his assertion of discretion pursuant to Section 8-24-30 on December 13, 2005 in relation to the Thorn Hill Subdivision application as set forth in the audiotape of said Planning Commission meeting; (iii) his assertion of discretion outside the terms and conditions of the Ordinance in relation to general traffic issues and concerns on U.S. Route 340, issues related to emergency services and issues related to the National Park as evidenced in the record of proceedings conducted

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on April 11, 2006 in relation to the Sheridan Subdivision application; (iv) his continuing assertions regarding traffic on U.S. Route 340, outside the requirements of the Subdivision Ordinance, notwithstanding specific information from the West Virginia Department of Transportation, Division of Highways, together with issues relating to the National Park and emergency services also outside the requirements of the Subdivision Ordinance, as reflected in the record of the Planning Commission meeting conducted on June 13, 2006;

- g. Baldau has acted intentionally, with forethought and with design to deny subdivision applications which otherwise comply with the Jefferson County Zoning Ordinance and the Jefferson County Subdivision Ordinance;
- h. Notwithstanding his duties to act in a ministerial capacity on June 13, 2006, Baldau publicly threatened Planning Commissioner Greg Corliss, who is also a County Commissioner, with political recriminations if, in fact, he voted in accordance with the requirements of the Jefferson County Zoning Ordinance and Subdivision Ordinance;
- Notwithstanding his duties to act in a ministerial capacity, Baldau, in
   his capacity as a Jefferson County Planning Commissioner, has
   appeared before a separate governmental body, the Jefferson County

Public Service District on December 5, 2005, and demanded that the Jefferson County Public Service District seek approvals of any of their planned sewage treatment facilities, notwithstanding the fact that the Jefferson County Public Service District is not required to seek any such approval;

j. Notwithstanding his duties to act in a ministerial capacity, Baldau, in his capacity as a Jefferson County Planning Commissioner, has appeared before a separate governmental body, the Jefferson County Public Service District on December 5, 2005, and indicated that he would vote to oppose any subdivision or project which would provide a customer base for any newly-developed sewer facility to be built by the Jefferson County Public Service District, and that he would urge his colleagues on the Planning Commission to oppose any such projects, unless the Public Service District first sought approval of the Planning Commission for any such sewer facility; k. Subsequent to the threat stated on December 5, 2005 before the Jefferson County Public Service District, Baldau specifically opposed both the Thorn Hill and Sheridan Subdivision applications, which applications were necessary for the funding to build two (2)sewer treatment plants for the Jefferson County Public Service District, notwithstanding the fact that the Thorn Hill and Sheridan

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Subdivision applications satisfied the requirements of the Subdivision and Zoning Ordinances; and

 In relation to the Sunnyside Industrial Park Community Impact
 Statement, Baldau demanded compliance with terms and conditions not required by the Zoning Ordinance, on the basis that compliance with unauthorized demands would be less costly to the applicant than an appeal.

9. The acts and omissions set forth in the foregoing paragraph constitute a lawful basis for removal pursuant to Section 6-6-7 and the Petitioners herein are entitled to proceed before a three-judge panel to hear and determine the merits of this cause.

WHEREFORE, Petitioners, Eugene Capriotti, Herbert Jonkers and Louis B. Athey, and the additional petitioners identified on Exhibit A hereto, respectfully demand the following relief:

A. This Petition be filed with this Honorable Court; and

- B. That the Chief Judge of the Circuit Court of Jefferson County enter the Administrative Order, attached hereto as Exhibit B, so that the Petition shall be "entered of record" as required by Section 6-6-7(c) of the West Virginia Code; and
- C. Following the entry of an Order admitting the Petition to record, a
   Summons issue upon Todd Baldau to answer or otherwise respond to
   the allegations contained in the Petition; and

- D. That the Chief Judge of this Honorable Court forward a copy of this
   Petition to the West Virginia Supreme Court of Appeals pursuant to
   the requirements of Section 6-6-7(c) of West Virginia Code; and
- E. That the West Virginia Supreme Court of Appeals appoint a threejudge panel to hear and determine the issues joined in this Petition; and
- F. That a hearing on the merits of this cause be scheduled; and
- G. That Planning Commissioner Todd Baldau be removed from the
   Jefferson County Planning Commission by virtue of his misconduct,
   malfeasance in office, incompetence and neglect of duty; and
- H. For such further relief as this Court deems just and proper.

**APRIOTTI** 

STATE OF WEST VIRGINIA : COUNTY OF JEFFERSON :

The aforesaid Eugene Capriotti, personally did come before me, a Notary Public for the state and county aforesaid did swear, affirm and verify under oath that the allegations contained in this Petition pursuant to West Virginia Code Section 6-6-7 for the Removal of Todd Baldau from the Jefferson County Planning Commission are true and correct to the best of his knowledge and belief on this  $5^{+-}$  day of  $Octa \rho$ , 2006,

[] personally known to me;

or whose identity was proven to me by:

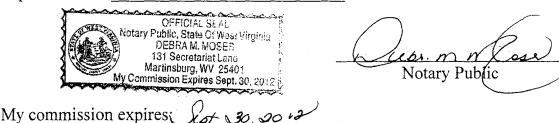
- ] a United States Passport
- ] a certificate of United States citizenship
- ] a certificate of naturalization
- ] an unexpired foreign passport
  - ] an alien registration card with photograph
- ] a state-issued driver's license
- ] a state-issued identification card
- ] a United States military card

If identity was ascertained by means of one of the above documents:

Issued by:

Dated:

Expiration date:



Verification document to be retained in file or by Notary Public.

HERBERT JONKERS

#### STATE OF WEST VIRGINIA COUNTY OF JEFFERSON

The aforesaid Herbert Jonkers, personally did come before me, a Notary Public for the state and county aforesaid did swear, affirm and verify under oath that the allegations contained in this Petition pursuant to West Virginia Code Section 6-6-7 for the Removal of Todd Baldau from the Jefferson County Planning Commission are true and correct to the best of his knowledge and belief on this day of Octoon, 2006,

[X] personally known to me;

or whose identity was proven to me by:

- 1 a United States Passport
- ] a certificate of United States citizenship
- ] a certificate of naturalization
- ] an unexpired foreign passport
- ] an alien registration card with photograph
- ] a state-issued driver's license
- ] a state-issued identification card
- ] a United States military card

If identity was ascertained by means of one of the above documents:

Issued by:

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Dated: \_\_\_\_\_

Expiratio

Expiration date:	
OFFICIAL SEAL Notary Public, State Of West Virginia DEBRA M. MOSES 131 Secretariat Lane Martinsburg, WV 25401 My Commission Expires Sept. 30, 2012	Notary Public
My commission expires Sept 30 2012	

Verification document to be retained in file or by Notary Public.



#### STATE OF WEST VIRGINIA COUNTY OF JEFFERSON

The aforesaid Louis B. Athey, personally did come before me, a Notary Public for the state and county aforesaid did swear, affirm and verify under oath that the allegations contained in this Petition pursuant to West Virginia Code Section 6-6-7 for the Removal of Todd Baldau from the Jefferson County Planning Commission are true and correct to the best of his knowledge and belief on this  $5^{++}$  day of October, 2006,

[X] personally known to me;

or whose identity was proven to me by:

- ] a United States Passport
- ] a certificate of United States citizenship
- ] a certificate of naturalization
- ] an unexpired foreign passport
- ] an alien registration card with photograph
- ] a state-issued driver's license
- ] a state-issued identification card
- ] a United States military card

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Issued by:	
Dated:	
Expiration date: OFFICIAL SEAL Notary Public, State Of West Virginia DEBRA M. MOSES 131 Secretariat Lano Martinsburg, WV 25401 My Commission Expires Sept. 30, 2012	Notary Public
My commission expires: Sept 30, 2012	
Verification document to be retained in	file or by Notary Public.

#### EUGENE CAPRIOTTI, HERBERT JONKERS and LOUIS B. ATHEY By Counsel

James P. Campbell, Esquire (VSB #25097) Campbell Miller Zimmerman, P.C. 19 East Market Street Leesburg, Virginia 20176 (703) 771-8344/Telephone (703) 777-1485/Facsimile S:\Civil\Clients\Baldau Matter\Petition for Removal as Commissioner-2.doc

IN THE CIR	IN THE CIRCUIT COURT OF JEFFERSON COUNTY, WEST VIRGINIA
EUGENE CAPRIOTTI, HERBERT JONKERS and LOUIS B. ATHEY,	
Petitioners,	
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TODD BALDAU	
Respondent.	
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Name	Address Signature
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		Petitioners,
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IN THE CIRCUIT COURT OF JEFFERSON COUNTY, WEST VIRGINIA	~~~~			~~~		THE UNDERSIGNED NON-RESIDENTS OF JEFFERSON COUNTY, HAVING AN INTEREST IN REAL PROPERTY IN JEFFERSON COUNTY, HEREBY PETITION FOR THE REMOVAL OF JEFFERSON COUNTY PLANNING COMMISSIONER TODD BALDAU, FOR THE REASONS STATED IN THE VERIFIED COMPLAINT OF EUGENE CAPRIOTTI, HERBERT JONKERS AND LOUIS B. ATHEY, TO WHICH THIS EXHIBIT IS ATTACHED	Address	21601 Avens Ct. Ashburn, VA ZO148	10490 LAKERINGE CT NEW MANKET, MD 21774	767 UR. BERRY RUD #105
IN THE CIRCL	EUGENE CAPRIOTTI, HERBERT JONKERS and LOUIS B. ATHEY,	Petitioners,	۷.	TODD BALDAU	Respondent.	THE UNDERSIGNED NON-RE PROPERTY IN JEFFERSON COUNTY PLANNING CO THE VERIFIED COM <u>LOUIS B.</u>	Name	Charles Mitchell	Rocer Scheder	LUN CLABP

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IN THE CIRCUIT COURT OF	JEFFERSON COUNTY, WEST VIRGINIA	4
EUGENE CAPRIOTTI,	)	
HERBERT JONKERS and	)	
LOUIS B. ATHEY,	)	
Petitioners,	) )	
v.	) Civil Action No.	
TODD BALDAU,	) ) )	
Respondent.	ý	

#### **ORDER DIRECTING THE ENTRY OF THE PETITION TO RECORD**

THIS MATTER came upon the request of the Petitioners, Eugene Capriotti, Herbert Jonkers and Louis B. Athey, by counsel, requesting the entry of the Petition filed herein to record in accordance with Section 6-6-7(c) of the West Virginia Code; and

IT APPEARING that Section 6-6-7(c) requires that the Petition "shall be entered

of record by the court, or by the Judge thereof in vacation"; and

ORDERED and ADJUDGED that the Petition filed herein is hereby ENTERED

OF RECORD in this Court.

ENTERED this \_\_\_\_\_ day of \_\_\_\_\_, 2006

CAMPBELL 
MILLER 
CAMPBELL 
MILLER 
CAMMERMAN, P.C.
19 E. Market Street
Leesburg, Virginia 20176
(703) 771-8344

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Judge

